

City of College Place, Washington
ORDINANCE NO. 17-027

**AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF COLLEGE PLACE, WASHINGTON
ADDING CHAPTER 2.10 PUBLIC RECORDS TO THE COLLEGE PLACE MUNICIPAL CODE.**

Whereas, the City of College Place is required by RCW 42.56.100 to adopt and enforce reasonable rules and regulations, consistent with the intent of the Washington State Public Records Act (PRA), referenced in *RCW Chapter 42.56* and the Model Rules of *WAC 44-14.*, and to provide access to public records, protect public records from damage and disorganization and to prevent excessive interference with other essential functions of the City. The City is also required to protect certain public records from disclosure subject to various legal exemptions, and

Whereas, this PRA Disclosure policy establishes the procedures the City of College Place will follow to provide for the fullest assistance to requestors including the most timely possible action on requests, while protecting public records from damage and preventing “excessive interference with other essential agency functions.” *RCW 42.56.100*, and

Whereas, the City is required to respond to public records requests pursuant to Chapter 42.56 RCW. The City is not required to respond to questions, do research, or to give information that is not the subject of an identifiable public record, and

Whereas, except where these guidelines are mandated by statute, the guidelines in this policy are discretionary and advisory only and shall not impose any affirmative duty on the City. The City reserves the right to apply and interpret this policy as it sees fit, and to revise or change the policy at any time. Failure to comply with any provision of these rules shall not result in any liability imposed upon the City other than that required in The Act.

Now therefore, the City Council of the City of College Place does hereby ordain as follows:

Section 1: Chapter 2.10 PUBLIC RECORDS is added to the College Place Municipal Code as follows:

Chapter 2.10 PUBLIC RECORDS

Sections:

2.10.010 Purpose.

2.10.020 Definitions.

2.10.030 Responsibility.

2.10.040 Procedure.

2.10.010 Purpose.

The purpose of this chapter is to comply with the requirement to adopt and enforce reasonable rules and regulations, consistent with the intent of the Washington State Public Records Act (PRA), referenced in RCW Chapter 42.56 and the Model Rules of WAC 44-14; and to establish the procedures the City of College Place will follow to provide for the fullest assistance to requestors including the most timely possible action on requests, while protecting public records from damage and preventing “excessive interference with other essential agency functions.”

2.10.020 Definitions.

- A. **"The City of College Place"** and **"The City"** includes any office, department, division, bureau, board, commission, or agency of the City of College Place. *RCW 42.56.010(1)*.
- B. **"Public Record"** includes any writing containing information relating to the conduct of government or the performance of any governmental or proprietary function prepared, owned, used, or retained by the City of College Place regardless of physical form or characteristics. *RCW 42.56.010(3)*
- C. **"Writing"** means handwriting, typewriting, printing, photostating, photographing, and every other means of recording any form of communication or representation including, but not limited to, letters, words, pictures, sounds, or symbols, or combination thereof, and all papers, maps, magnetic or paper tapes, photographic films and prints, motion picture, film and video recordings, magnetic or punched cards, discs, drums, diskettes, sound recordings, and other documents including existing data compilations from which information may be obtained or translated. *RCW 42.56.010(4)*.
- D. **"Identifiable record"** means an identifiable record is one in existence at the time the records request is made and that City staff can locate after an objectively reasonable search.
- E. **"Exempt record"** includes all agency records that are specifically exempted or prohibited from disclosure by state or federal law, either directly in RCW 42.56 or other statutes.

2.10.030 Responsibility.

- A. **Public Records Officer:** The City of College Place’s Public Records Officer is the City Clerk. Other city staff members may also process public records requests, as needs require.
- B. **City Attorney:** The City Attorney’s Office shall provide legal advice to the Public Records Officer or designee on those occasions when such advice is sought.

Additionally, the City Attorney's Office will provide a timely written response to a written request for explanation of a denial of the release of public information as provided in Section 2.10.040 (R) of this code.

- C. **Central and Field Offices:** The City of College Place's central office for requesting records is City Hall, 625 S College Ave, College Place, WA 99324. The City is a non-charter code city governed by the provisions of RCW Chapter 35A.12 under the mayor-council form of government. The City has field offices located in various locations for Departments such as Police, Fire, and Public Works. More information regarding the City of College Place's departments may be obtained through the City's website www.cpwa.us.

2.10.040 Procedure.

A. How to Request Records:

- a. **General Records Requests** - Any person requesting access to general public records or seeking assistance in making such a request can use our online public records form or could contact the City Clerk located at:

City Clerk/Public Records Officer

625 S College Ave

Phone: (509) 394-8511

College Place WA 99324

Hours: 8:00 am to 5:00 pm Monday- Thursday; 8:00 am to 4:00 pm Friday

- b. **Police Records Requests** - Any person requesting Police records must contact the Police Department Records Supervisor located at:

Police Department Records Supervisor

619 S College Ave, City Annex

Phone: (509) 394-8552

College Place WA 99324

Hours: 8:00 am to 5:00 pm Monday- Thursday; 8:00 am to 4:00 pm Friday

- B. **Request Format:** While there is no specific required format for a public records request, a requestor must provide the City with reasonable notice that the request being made is for public records. When a request is contained in a larger document not immediately recognized as a public records request, the requestor should point out the public records request by labeling the front page of the document as containing a public records request or otherwise calling the request to the attention of the Public Records Officer to facilitate timely response to the request.

The City encourages all requests for public records be made in writing on a Records Request Form, which is available at the City Clerk's Office, College Place Police Department and on the City of College Place's website www.cpwa.us. Requests may be submitted in person, orally, by mail, fax, or e-mail. Mail, e-mail, and faxes will be considered received

on the date the form is stamped “received”, not on the date sent. Requests should include the following information:

- a. The requestors name, mailing address, and contact phone number;
- b. The date of the request;
- c. The nature of the request, including a detailed description of the public record(s) adequate for the city personnel to be able to locate the records;
- d. A statement regarding whether the records are being requested for a commercial purpose (RCW 42.56.070 (9));
- e. Whether the requestor desires copies, or electronic copies, or to inspect the requested records.

Requests for public records made orally must be made during normal business hours. Requests for public records made orally must be confirmed by the Public Records Officer.

A variety of records are available on the City’s website at www.cpwa.us. Requestors are encouraged to view records available on the website prior to submitting a records request.

- C. **Response to Requests:** The City is charged by statute with adopting rules which provide how it will provide full access to public records, protect records from damage or disorganization, prevent excessive interference with other essential functions of the City, provide fullest assistance to requestors, and provide the most timely possible action on public records requests.
- a. Within five (5) business days of receiving a request, the City will either
 - i. Provide the record;
 - ii. Acknowledge that the request has been received and provide a reasonable time estimate it will need to respond to the request;
 - iii. Deny the request;
 - iv. Request clarification from the requestor.
 - b. Additional time to respond may be based on the need to clarify the intent of the request, to locate and assemble the records, to redact confidential or exempt information, to prepare a withholding index, to notify third parties or agencies affected by the request and provide such parties/agencies with the opportunity to seek a court order preventing disclosure where appropriate, and/or to consult with the City Attorney about whether the records are exempt from disclosure. The Public Records Officer should briefly explain the basis for the time estimated to respond. Should an extension of time be necessary to fulfill the request, the Public Records Officer will provide a revised estimate and explain the changed circumstances that make it necessary.
 - c. In order to accomplish the policy that requests be processed, allowing the most requests to be processed in the most efficient manner, requests will be

categorized as “Immediate”, “Routine” or “Complex” as set forth below. Complex requests will be processed separate from Immediate or Routine requests and will be processed with other Complex requests in the order such requests were received.

- d. In the event the records requested in any department are readily available, of a common nature and do not involve the interest of any other person, the public records officer or any department head may authorize the Immediate inspection and/or copying of such record without the necessity of filing the request as provided for in Section 2.01.030(B) – Request Format.
- e. The public records officer or designee shall consider the following criteria when identifying Complex requests: (1) the general, expansive or all-inclusive nature of the request; (2) the number of departments involved; (3) the location of records and available method of searching records; (4) the potential number of records implicated; (5) the rights of third parties; (6) the need for clarification of the request; (7) administrative tasks necessary to process the requests; (8) the amount of time needed to review documents for applicable exemptions; (9) the need for legal review of the public records requests; (10) the format of relevant records; and (11) any other relevant circumstances.
- f. The public records officer or designee shall score those requests which appear to be potentially large or Complex by using the Public Records Evaluation Sheet, attached hereto as Exhibit A. A request that scores 8 points or less shall be considered a Routine request, and will be processed together with other Routine requests in the order such requests were received. A request that scores 9 points or greater shall be considered a Complex request and will be processed together with other Complex requests in the order such requests were received.
- g. The City sometimes receives requests for public records identified in terms of “any and all documents related to” or similar language. If the City receives a broad request that does not include a request for identifiable records or otherwise is not proper, the City should seek clarification. WAC 44-14-04002. If the requestor is unable or unwilling to help narrow the scope of the documents being sought in order to expedite the City’s response and/or reduce the volume of potentially responsive documents, the Public Records Officer is allowed to err on the side of producing more rather than fewer documents in response to such a broad, general request. These requests will generally fall into the Complex category. Any requests that are narrowed or clarified will be rescored, using the Public Records Request Evaluation Sheet, to determine if the request qualifies as routine and can then be processed with the other pending routine requests. Requestors are encouraged to consider the needs of others and utilize the public records requests process responsibly.

- h. A requestor may appeal the determination that a request is Complex to the City Administrator or designee by providing a written request for review of the determination to the City Administrator's office within ten (10) business days of the determination. A written decision shall be issued by the City Administrator or designee within five (5) business days from receipt of the appeal unless extended or waived by mutual written agreement.
 - i. The City is not authorized to provide lists of individuals for commercial purposes. The Public Records Officer may also seek sufficient information to determine if another statute or court order may prohibit disclosure. If the requestor fails to clarify an unclear request within 30 days, the City will treat the request as having been withdrawn and will close it. *WAC 44-14-04003(7)*.
 - j. If the public record contains personal information that identifies an individual or organization other than the subject of the requested public record, the City may notify that individual or organization to allow the party to seek relief pursuant to RCW 42.56.540. Such relief may include a court injunction prohibiting release of the record because such examination would not be in the public interest and would substantially and irreparably damage any person or vital governmental function. The City may take the above into account when providing an estimate of when the records will be available. Nothing in this policy is intended to, nor does it, create any right to such notice.
 - k. When a request uses a phrase such as "all records relating to", the Public Records Officer may interpret the request to be for records which directly and fairly address the topic. The City may respond to a request to provide access to a public record by providing the requestor with a link to the City's web site containing an electronic copy of that record if it can be determined that the requestor has internet access and the requestor agrees that the request has been satisfied.
 - l. When the requestor has found the records he or she is seeking, the requestor should advise the Public Records Officer that the requested records have been provided and the remainder of the request may be cancelled.
- D. **Delayed Responses from City:** If the City does not respond in writing within five business days after receiving a public records request, the requestor should contact the Public Records Officer to determine the delay.
- E. **Providing Records in Installments:** When the request is for a large number of records, the City may provide access for inspection and copying in partial installments if it's reasonably determined that it would be practical to provide the records in that way. If the requestor does not contact the Public Records Officer within thirty (30) working days to arrange for the review of the first installment, the City may deem the request abandoned

and may stop fulfilling the remainder of the request. *RCW42.56.120*. The City may prioritize record requests received after commencing to fulfill the large request.

- F. **Electronic records:** The process for requesting electronic public records is the same as the process for requesting paper public records.
- a. When a requestor requests records in an electronic format, if technically feasible, the Public Records Officer will provide the nonexempt records or portions of such records that are reasonably locatable in an electronic format that is used by the City and is generally commercially available; or will provide the records in a format that is reasonably translatable from the format in which the agency keeps the record.
 - b. Making an electronic copy of an electronic record is not “creating” a new record; instead, it is similar to copying a paper copy. Similarly, eliminating a field of an electronic record can be a method of redaction; it is similar to redacting portions of a paper record using a black pen or white-out tape to make it available for inspection or copying. *WAC 44-14-04003(5)*
- G. **No Duty to Create Records:** This policy does not require the City to answer written questions, summarize data or information, create new public records, or provide information in a format that is different from original public records; however, the City may in its discretion, create such a new record to fulfill the request where it may be easier for the City to create a record responsive to the request than to collect and make available voluminous records that contain small pieces of information responsive to the request.
- H. **No Duty to Provide Information:** This policy does not require the City to respond to requests for information, research, opinions or advice. Requests for information, research, opinions, advice, or similar requests will not be responded to pursuant to this policy. *WAC 44-14-04002(2)*
- I. **No Duty to Supplement Responses:** The City is not obligated to hold current records requests open to respond to requests for records that may be created in the future. A new request must be made to obtain later-created public records.
- J. **Fees:** The charge for public records is listed in the Administrative Fee Schedule and subject to change without notice. When public records are mailed to a requestor, a charge for postage and the cost of the envelope or container used may be added. No fee is charged for inspection of a public record or for locating a record. Fees may be waived due to the small number of copies made or other circumstances at the discretion of the Public Records Officer or designee. Payment of fees is required prior to release of records unless other arrangements have been made. *RCW 42.56.120*
- K. **Deposit:** The City may require a deposit of up to ten percent (10%) of the estimated cost of copying records prior to copying any records for a requestor. The City may also require

payment of the remainder of the cost before providing all of the records, or the payment of the costs of copying an installment before providing that installment. *RCW 42.56.120*

- L. **Availability of Public Records:** Public records are available for inspection and copying at the City Clerk's Office and College Place Police Department during normal business hours: Monday through Thursday, 8:00 a.m. to 5:00 p.m., Friday, 8:00 a.m. to 4:00 p.m. excluding the lunch hour (Noon – 1:00 p.m.) and excluding legal holidays. City personnel and the requestor may make mutually agreeable arrangements for time(s) of inspection and copying.
- a. To the extent possible given other demands for space and staff time, the Public Records Officer shall promptly provide space to inspect public records at City Hall. The City deems it necessary, in order to comply with the PRA's mandate to protect public records, to require that inspections of public records comply with the PRA's mandate to protect public records, to require that inspections of public records be conducted in the presence of the Public Records Officer or designated staff. The City will make every effort to provide staff to oversee the expeditious inspection of public records without unduly compromising or unreasonably interfering with the essential functions of the City. In accommodating a request for public records inspection, the City may consider the size of the request, the ease with which the requested records can be made available for inspection, and special accommodations requested by the requestor necessary in order to inspect the records, the availability (schedule) of the requestor to conduct the inspection, the availability of City staff to observe the inspection, the time constraints on staff availability imposed by other current City business, and any other relevant circumstance.
 - b. After inspection is complete, the requestor shall indicate which documents he/she wishes to have copied using a non-permanent method of marking the desired records as approved by the Public Records Officer. The Public Records Officer will arrange for copying.
- M. **Preservation of Public Records:** No member of the public may remove a public record from any City buildings. No member of the public may remove a public record from a viewing area, disassemble, or alter, fold, mark, deface, tear, damage or destroy any public record. Public records maintained in a file jacket or binders, or in chronological order, may not be dismantled except for the purpose of copying, and then only by City staff. Copies of public records may be copied only on City copying machines unless other arrangements are made by the Public Records Officer. No food or drink will be permitted during the inspection of public records. Access to file cabinets, shelves, vaults and other City storage areas is restricted to authorized City staff.
- N. **Organization of Public Records:** The City finds that maintaining an index as provided in *RCW42.56.070(4)* for use by the public would be unduly burdensome and would interfere

with agency operations given the high volume, various locations, and types of public records received, generated and otherwise acquired by the City. *RCW 42.56.070(4)* Notwithstanding the foregoing, the City will maintain its records in a reasonably organized manner and take reasonable actions to protect records from damage and disorganization.

- O. **Closing Abandoned or Unpaid Requests:** If the requestor withdraws the request, fails to fulfill his or her obligations to inspect the records within thirty (30) days of notice that the records are available for inspection, or fails to pay the deposit, installment payment or final payment for the requested copies, City personnel will close the request. City personnel will document closure of the request and the conditions that led to closure. *RCW 42.56.120*

- P. **Records Exempt from Public Disclosure:** The City is not required to permit public inspection and copying of records for which public disclosure of the record is prohibited, restricted or limited by state law or federal statute or regulation. The City is prohibited by statute from disclosing lists of individuals for commercial purposes. *RCW 42.56.070(9)*
 - a. The Public Records Act provides that a number of types of documents are exempt from public inspection and copying. *RCW 42.56.230 through 42.56.470* contains a large number of exemptions from public inspection and copying.
 - b. Other statutes outside the Public Records Act may prohibit and exempt disclosure of certain documents or information *RCW 42.56.070(1)*. The City's failure to list an exemption shall not affect the effectiveness of the exemption.

- Q. **Denial of Request Due to Exemption:** All denials of requests for public records will be accompanied by a written statement specifying the reason(s) for the denial, including a statement of the specific exemption authorizing the withholding of the record and a brief explanation of how the exemption applies to the record withheld. *RCW 42.56.210(3)*

- R. **Mechanism for Review of Denial:** Any person who objects to the denial of a public records request may petition in writing to the City Clerk for a review by the City Attorney of that decision. The petition shall include a copy of or reasonably identify the written statement by the Public Records Officer denying the request. The City Attorney shall perform a review of the denial as promptly as possible. Pursuant to state law, the review shall be deemed concluded at the end of the second business day following the denial to represent final action for the purposes of judicial review. *RCW 42.56.520*

- S. **Judicial Review:** Any person may seek court review of denials of public records requests pursuant to *RCW 42.56.550*. This must be filed within one year of the agency's claim of exemption or the last production of a record on a partial or installment basis.

- T. **Retention of Records:** The City is not required to retain all records it creates or uses. However, the City will follow *RCW Chapter 40.14*, Preservation and Destruction of Public Records, in the retention and destruction of public records. The Secretary of State, State

Archives Committee approves a general retention schedule for local agency records (including cities) that is common to most agencies. Individual agencies may seek approval from the Local Records Committee for retention schedules specific to their agency or that, due to their particular business needs, must be kept longer than provided in the general schedule.

- a. The retention schedule for local agencies is available at www.secstate.wa.gov/archives. Retention schedules for documents vary based on the content of the record. WAC 44-14-03005.
- U. **Loss of Right to Inspect:** Inspection shall be denied and the records withdrawn by the Public Records Officer if the requestor, when reviewing the records, acts in a manner which will damage or substantially disorganize the records or interfere excessively with other essential functions of the City.
- V. **Disclaimer of Liability:** Neither the City nor any officer, employee, official or custodian shall be liable, nor shall a cause of action exist, for any loss or damage based upon a release of Public Records if the person releasing the records acted in good faith in attempting to comply with this policy.
 - a. This policy is not intended to expand or restrict the rights of disclosure or privacy as they exist under state and federal law. Despite the use of any mandatory terms such as "shall", nothing in this policy is intended to impose mandatory duties on the City beyond those imposed by state and federal law.

Section 2, Severability: If any section, subsection, paragraph, sentence, clause, or phrase of this ordinance is declared unconstitutional or invalid for any reason, such decision shall not affect the validity of the remaining portions of this ordinance.

Section 3, Effective Date: This ordinance shall take effect and be in full force five days after its passage and publication as provided by law.

PASSED by the City Council of the City of College Place, Washington, this 25th day of July, 2017.



Harvey R. Crowder, Mayor

Attest:



Lisa R. Neissl, City Clerk

Approved as to form:



Andrea Clare, City Attorney
WSB 37889

EXHIBIT A
PUBLIC RECORDS REQUEST EVALUATION SHEET
 To determine if a public records request shall be classified as Routine or Complex

<u>Weight</u>	<u>Measurement Criteria</u>
	(1) General, expansive or all-inclusive nature of request
0	Specific documents, records are identified
1	Records generally identified
2	Records Unidentified
	(2) Number of departments involved
0	Records in one department
1	Records in two or three departments
2	Records in more than three departments
	(3) Location of available/relevant records
0	Records in active files
1	Records in archive files
2	Records in searchable database
1	Records must be searched in individual locations
	(4) Potential number of records implicated
0	Less than 10 documents (not pages)
1	More than 10 and less than 50 documents
3	More than 50 and less than 500 documents
5	Greater than 500 documents
	(5) Third party notifications
0	No third party notifications
1	Notifications are necessary
	(6) Need for clarification
0	No clarification needed
1	Clarification needed
	(7) Administrative tasks needed to process request
1	Interpretation
2	Search hard copies
1	Search electronic copies
2	Provide Metadata
2	Obtain records from other agencies
1	File prep for photocopy, scanning
1	Burning CD/DVD or outsourcing production
0	File prep for electronic production
	(8) Time needed for review for exemptions
0	No review time
1	Review time less than 2 hours
2	Greater than 2 hours and less than 10 hours
3	Greater than 10 hours
	(9) Legal review required
0	No legal review required
1	Legal review required
	(10) Formatting of relevant records
0	No need to reformat records
5	Requestor requires reformatting records
	(11) Other Relevant Factors

Total Score:

Score is 8 or less – Public Records request will be Routine and will be processed with other Routine requests and in the order such request was received.

Score is 9 or more – Public Records request will be Complex and will be processed with other Complex requests and in the order such request was received.